

San Joaquin College of Law

The San Joaquin Agricultural Law Review (ISSN 1055-422X) is published annually by the students of San Joaquin College of Law. The San Joaquin Agricultural Law Review prints all matter deemed meritorious regardless of the views expressed. Views expressed herein are views of the authors and do not necessarily reflect the policies or opinions of the San Joaquin Agricultural Law Review, its editors and staff, or San Joaquin College of Law.

#### Manuscripts:

The San Joaquin Agricultural Law Review welcomes the submission of unsolicited articles, comments, reviews, and case notes. To be considered for publication in a future issue of the San Joaquin Agricultural Law Review, manuscripts must be submitted on CDROM or via e-mail in Microsoft Word format accompanied by a single hard copy. Text and footnotes must conform to the Technical Publication Requirements posted on the Law Review webpage at www.sjcl.edu/sjalr. Text and footnote citations should conform to the rules set forth in The Bluebook: A Uniform System of Citation (20th ed. 2015).

Manuscripts should be submitted to the Executive Editor at the address indicated below or may be electronically mailed to the Executive Editor's e-mail address referenced on www.sjcl.edu/sjalr. If any portion of a manuscript has been published previously, or is to be published elsewhere, such information must be disclosed at the time of submission of the manuscript to the San Joaquin Agricultural Law Review. Manuscripts cannot be returned. The San Joaquin Agricultural Law Review will not assume responsibility for lost manuscripts. To be guaranteed consideration for the academic year publication, manuscripts must be received not later than December 10<sup>th</sup> of the academic year.

#### Correspondence:

Correspondence should be addressed to the Managing Editor at the address indicated below.

#### Change of Address:

The Postal Service will not forward copies. The San Joaquin Agricultural Law Review will make reasonable efforts to notify subscribers if their issue cannot be delivered by the Postal Service and is returned. Please notify the San Joaquin Agricultural Law Review if you do not receive your issue. Please submit address changes as soon as possible to ensure prompt delivery. The San Joaquin Agricultural Law Review will not send duplicate copies without additional charge if non-delivery is based upon a change of address without notification. Address changes should be sent to the Production Editor at the address indicated below.

Please send address changes and address all correspondence to:

San Joaquin Agricultural Law Review William T. Richert Law Review Office San Joaquin College of Law 901 Fifth Street Clovis, California 93612

Please cite this issue as: 25 San Joaquin Agric. L. Rev. 1 (2016)

# SAN JOAQUIN AGRICULTURAL LAW REVIEW



VOLUME 25 2015-2016 NUMBER 1

#### **BOARD OF EDITORS**

VIRGINIA MADRID-SALAZAR Editor-in-Chief

JENNIFER OLEKSA VANZANT Assistant Editor-in-Chief

JEFFERY CASTLETON

Executive Editor

MAO LEE
Production Editor

RYAN PETTY
Articles Editor

#### **STAFF MEMBERS**

JASKARAN GILL RYAN LOPEZ BREANNE RUELAS ALLISON RYAN KULJIT SINGH

### **FACULTY ADVISORS**

JUSTIN ATKINSON DENISE KERNER GREGORY OLSON JEFFERY G. PURVIS CHRISTINA ROBERSON

### SAN JOAQUIN COLLEGE OF LAW BOARD OF TRUSTEES

DOUGLAS NOLL, ESQ.

Peacemaker

CHAIRPERSON

ROSS BORBA, JR. *Borba Farms*VICE-CHAIRPERSON

MELISSA L. WHITE, ESQ.

General Counsel

Trinity Fruit Company, Inc.

SECRETARY/TREASURER

Brande Gustafson, Esq. Attorney at Law SJCL Alumni Association Representative

RICHARD CAGLIA, ESQ.

Attorney at Law

HON. JANE CARDOZA *Judge, Fresno Superior Court* 

DEBORAH A. COE HOOD, ESQ.. Baker, Manock & Jensen

GREG DURBIN, ESQ.

McCormick, Barstow LLP

JAN L. KAHN, ESQ.
KAHN, SOARES & CONWAY LLP

ANTHONY MENDES, ESQ. *A.F. Mendes, Inc.* 

HON. ROBERT OLIVER (RETIRED)

Of Counsel

Baker, Manock & Jensen

LISA SMITTCAMP, ESQ.
DISTRICT ATTORNEY
FRESNO COUNTY

STEPHEN SPENCER, ESQ. Spencer Enterprises

DENNIS VEEH, CPA
Baker, Peterson & Franklin

DAVID WEILAND, ESQ. Coleman & Horowitt, LLP

BOB WHALEN, ESQ.

Deputy District Attorney, Fresno

Count

CLOVIS CITY COUNCIL

NICK ZINKIN, ESQ.

Law Offices of Nick Zinkin

#### NON-MEMBERS BUT ATTENDING

CHRISTINE GOODRICH, J.D.

Professor of Law

FACULTY LIAISON

MICHAEL KUCHAR

J.D. Student Candidate

STUDENT BAR ASSOCIATION

REPRESENTATIVE

### ADMINISTRATION AND STAFF

JANICE L. PEARSON	
JUSTIN B. ATKINSON	Academic Dean
JESSICA SMITH BOBADILLA	NALC Director
Missy McKai Cartier	Public Information Officer
Victoria Denny	
MATTHEW DILLARD	Maintenance Assistant
Mark Enns	Senior Graphic Designer & Helpdesk Manager
Kenia Garcia	
Lonzetta Hightower	Student Services Assistant
JEANNIE LEWIS	Director of Financial Aid
Joshua Longoria	Senior Client Services Coordinator
JOYCE MORODOMI	Director of Student Services
Aracely Mota	Receptionist and Administrative Assistant
JARED NELSON	Senior Network Systems Engineer
Lisa Nilmeier	Assistant to the Chief Financial Officer
Gregory Olson	NALC Legal Director
Ветн Рітсоск	Director of Human Resources and Compliance
KERRY HANSON	Head of Public Services
CARLYN ROBBINS	Administrative Assistant and Receptionist
CYNTHIA ROBINSON	Technical Services Librarian
RICK RODRIGUEZ	Facilities Manager
ALICIA WREST	Library & Facilities Director
Diane Skouti	Alumni Coordinator
Patricia Smith	Law Coordinator
DIANE STEEL	Director of Admissions
JILL WALLER-RANDLES	Chief Financial Officer
DERRON WILKINSON	Chief Information Officer
DEBBIE YAKOVETIC	Staff Accountant

#### FACULTY OF LAW

JANICE L. PEARSON. J.D.
JUSTIN ATKINSON, J.D.
JESSICA SMITH BOBADILLA, J.D.
CHRISTINE GOODRICH, J.D.
DENISE M. KERNER, J.D.

GREGORY OLSON, J.D.
JEFFREY G. PURVIS, J.D.
ROSE SAFARIAN, J.D.
ALICIA DIAZ WREST, J.D.

#### SCHOLAR-IN-RESIDENCE

ANDREAS BORGEAS, J.D.

#### ADJUNCT FACULTY OF LAW

JEREMY R. ALIASON, J.D. PAUL KERKORIAN, J.D. THOMAS H. ARMSTRONG, J.D. KATHI KESSELMAN, J.D. LAWRENCE M. ARTENIAN, J.D. STEFANIE J. KRAUSE, J.D. ARTHUR G. BAGGETT, J.D. ANDREW S. KUCERA, J.D. BARRY J. BENNETT, J.D. MICHAEL LINDEN, J.D. ALYSON A. BERG, J.D, JEREMY K. LUSK, J.D. HON. STANLEY A. BOONE MARK MASTERS, J.D. SHAWNA BRAUN, J.D. KATHLEEN MCKENNA, J.D. DAVID M. CAMENSON, J.D. STEVEN MCQUILLAN, J.D. DANIEL E. CASAS, J.D. DEVON MCTEER, J.D. PHILIP H. CHERNEY, J.D. MARK D. MILLER, J.D. HON, ERIN M. CHILDS HILDA CANTU MONTOY, J.D. LISA B. COFFMAN, J.D. DAVID MUGRIDGE, J.D. HON. JONATHAN B. CONKLIN JAMES MUGRIDGE, J.D. HON. MARK E. CULLERS JOHN M. O'CONNOR, J.D. NIKI CUNNINGHAM, J.D. NELSON RICHARDS, J.D. MATTHEW R. DARDENNE, J.D. CHRISTINA A. ROBERSON, J.D. MARC DAYS, J.D. DAN ROGERS, J.D. MATTHEW FARMER, J.D. PETER ROONEY, J.D. PETER FASHING, J.D. KATHLEEN SERVATIUS, J.D. MIA GIACOMAZZI, J.D. BABAK SHAKOORY, J.D. DANIEL GRIFFIN, J.D. HON. MICHAEL SHELTZER DAVID J. GUY, J.D. SHARA TIRAPELLE, J.D. JASON P. HAMM, J.D. LEAH TUISAVALALO, J.D. SCOTT C. HAWKINS, J.D. ANASTASYA USKOV, J.D. SARA HEDGPETH-HARRIS, J.D. GEORGE J. VASQUEZ, J.D. RACHEL HILL, J.D. KAYCIE WALL, J.D. PHILIP JOHNSON, J.D. MELISSA L. WHITE, J.D.

#### **FOREWORD**

# VIRGINIA MADRID-SALAZAR *Editor-in-Chief*

The agricultural industry's greatest areas of concern are scrutinized in the lead article and comments presented in the twenty-fifth volume of the San Joaquin Agricultural Law Review. This law review is the only agricultural law review on the west coast of the United States and is found in the heart of the nation's leading agricultural industry. This volume explores the major issues driving agriculture today – water, marketing and labor. Through thoughtful research, the authors offer thought provoking analysis and recommendations. Readers will find Volume 25 of the law review offers an inquiry into agricultural matters that are still in the early stages of law formation.

A prime example is Mr. Jaskaran Gill's comment that discusses the legal consequences of California's Sustainable Groundwater Management Act ("SGMA") on agriculture in California. In particular, Mr. Gill's comment titled, California Takes Its First Step Toward Groundwater Sustainability addresses the manner in which SGMA will impact a farmer's ability to use groundwater to irrigate crops. Mr. Gill provides an overview of the condition of groundwater in California and discusses California's approach towards groundwater regulation. The comment examines the application of California's reasonable and beneficial use doctrine. Mr. Gill further explains why California's current approach towards groundwater management is unsustainable. His comment explains the role of Groundwater Sustainability Agencies, Groundwater Sustainability Plains, and the State in groundwater Management. Mr. Gill explores the concerns surrounding the imposition of fees on groundwater extraction and the power SGMA to restrict a farmer's groundwater use. Mr. Gill's comment ends by providing recommendations for further ensuring sustainable groundwater management in California.

A deep exploration into the potential risks of using oil wastewater to solve drought issues is an undertaking Mr. Ryan Lopez handles very well in *Walking on a Slippery Slope: Desperate Farmers Turn to Oil Wastewater to Irrigate Drought Stricken Crops*. This comment analyzes the potential risks of using oil wastewater (the byproduct of "oil fracking") to irrigate crops and whether the State Water Resources Control Board is doing enough to ensure safety of using such water. He explores the ongoing California drought and the effects on farmers, which has led to the use of oil wastewater. The comment recommends use of the California Water Code to amend and strengthen the current testing regulations in order to protect the well being of the consumers

who will ultimately eat the vegetables that are irrigated with oil wastewater. Mr. Lopez concludes that the current regulations in place are not stringent enough and that the State Water Resources Control Board needs to amend the current testing regulations or seek alternative irrigation sources such as desalination facilities or electric shockwave water treatment techniques.

While Ms. BreAnne Ruelas' comment discusses the illegality of Federal Marketing Orders as a government program that harms consumers by raising the price of popular fruits, vegetables, or nut crops while denying farmers the constitutional and economic freedom to sell perfectly legal produce. Ms. Ruelas explains the history of Federal Market Orders and their function in the agricultural business. Her comment centers around a recent U.S. Supreme Court Case from 2015, Horne v. Dept. of Agriculture, 576 U.S. (2015). In that decision the court found a Federal Marketing order in violation of the takings clause of the Fifth Amendment of the United States Constitution. Ms. Ruelas' comment examines the marketing orders of two commodities—cranberries and almonds. Ms. Ruelas' comment recommends a major reform of all marketing orders to ensure they withstand constitutional scrutiny—not just the raisin marketing order. Her analysis concludes that parts of the marketing orders have been proven to be unconstitutional and are causing more harm than good, not only for the farmers, but also the consumers. A drastic change between farmers, handlers, and the USDA is required.

Mr. Kuljit Singh undertakes another examination of water. In Unilateral Curtailment of Water Rights: Why the State Water Resource Control Board Is Overstepping Its Jurisdiction, he examines the State Water Resource Control Board's issuance of curtailment letters to junior and senior water right holders along the San Joaquin River and whether the curtailment of senior water rights is a violation of Due Process and whether the State Water Resource Control Board's actions can be considered a taking. Mr. Singh recommends that steps should be taken to conserve our water and senior water rights should be curtailed to ensure availability of water.

Finally, Ms. Allison Ryan addresses the increasing growth of courts using joint employment to enforce the Migrant and Seasonal Agricultural Worker Protection Act, even though the statute itself never mentions joint employment. In the comment titled in *You Are The Employer Even if You're Not: Joint Employment Under The Migrant and Seasonal Agricultural Worker Protection Act*, Ms. Ryan examines the background of the Act, provides the foundation for the joint employment rule through the regulations used to help enforce the Act, before demonstrating the increasing use of joint employment as enforcement. She then recommends that farmers incorporate various agreements with their farm labor contractors and the Department of Labor to

protect themselves from unexpected liability through joint employment under the Act.

The lead article titled, The Mandatory Mediation and Conciliation Act: A Partisan Remedy Disguised as a Resource for Neutral Dispute *Resolution*, is authored by attorney Aaron Castleton, the Director of the Family Court Services in Merced, California. Mr. Castleton takes the position that the Mandatory Mediation and Conciliation Act ("MMCA") undermines the effectiveness and true purpose of the dispute resolution method of mediation. His article provides a recommendation on how dispute resolution method of mediation should be amended to ensure a more amicable approach. Mr. Castleton begins his exploration by providing a history of mediation, and its modern practices. Specifically, he explains the types of mediation used today and their essential characteristics. Next, Mr. Castleton probes into the history of the MMCA and its effects on agriculture, including the rules and functions of the act. The article examines how many of the MMCA requirements violate the foundations of mediation, specifically the elements of informed consent, voluntariness, collaboration, control by the parties, and self-responsibility and satisfaction. Mr. Castleton recommends to amend the statute by reducing governmental power and returning it to the parties, thus ensuring both sides view mediation as it was intended – an amicable, impartial approach to resolving disputes. The failure to amend the MMCA as recommended, will continue to aggravate the current friction between farmer and laborer, thus prolonging the desired goal of the MMCA, which is to assist laborers in achieving collective bargaining agreements with the agriculture industry.

The task of exploring thought provoking, imaginative, well researched and analyzed issues is accomplished in Volume 25 of the San Joaquin Agricultural Law Review. These professional and student authors represent some of the brightest minds the Central Valley has to offer and are leading the analytical evaluation of issues that will shape the Valley's agricultural industry. Ultimately, the matters explored here will be discussed in the near future in Valley boardrooms, courtrooms and beyond. We are proud to present Volume 25 of the San Joaquin Agricultural Law Review and are confident it will serve as a resource to the agricultural legal community.

#### **ACKNOWLEDGMENTS**

The Following San Joaquin College of Law Students contributed to the Production of the San Joaquin Agricultural Law Review, Volume 25:

JASKARAN GILL RYAN LOPEZ BREANNE RUELAS ALLISON RYAN KULJIT SINGH

The staff at the *San Joaquin Agricultural Law Review* would like to extend a special thank you and acknowledgement to the following people for exceptional assistance and contribution to the advancement of the *San Joaquin Agricultural Law Review* and the production of Volume 25:

MARVIN HORNE OF RAISIN VALLEY FARMS RUSSELL K. RYAN ESQ. OF MOTSCHIEDLER, MICHAELIDES, WISHON, BREWER & RYAN, LLP

# SAN JOAQUIN AGRICULTURAL LAW REVIEW



If you are interested in obtaining more information about the *San Joaquin Agricultural Law Review*, including how to obtain past and future volumes or how to make contributions to help continue the Law Review's tradition of excellence in the future, please visit the Law Review's website at *www.sjcl.edu/sjalr*. Your support is greatly appreciated.

# SAN JOAQUIN AGRICULTURAL LAW REVIEW



VOLUME 25 2015-2016 NUMBER 1

## TABLE OF CONTENTS

### **ARTICLES**

THE MANDATORY MEDIATION AND CONCILIATION ACT:

A PARTISAN REMEDY DISGUISED AS A RESOURCE FOR NEUTRAL DISPUTE RESOLUTION	1
FOR NEUTRAL DISPUTE RESOLUTIONAARON CASILETON	1
COMMENTS	
GROUNDWATER MANAGED: CALIFORNIA TAKES ITS FIRST STEP TOWARDS GROUNDWATER SUSTAINABILITY	17
WALKING ON A SLIPPERY SLOPE:  DESPERATE FARMERS TURN TO OIL WASTEWATER TO IRRIGATE  DROUGHT STRICKEN CROPS	39
ORGANIZED ROBBERY: HOW FEDERAL MARKETING ORDERS AMOUNT TO UNCONSTITUTIONAL TAKINGS WITHOUT JUST COMPENSATION	67
YOU ARE THE EMPLOYER EVEN IF YOU'RE NOT:  JOINT EMPLOYMENT UNDER THE MIGRANT AND  SEASONAL AGRICULTURAL WORKER PROTECTION  ACT	91
UNILATERAL CURTAILMENT OF WATER RIGHTS:  WHY THE STATE WATER RESOURCE CONTROL BOARD IS OVERSTEPPING ITS JURISDICTION	115
MOOT COURT BRIEFS	
2015 BEST BRIEFAmanda Kendroza, J.D., Skye Giacomini Emery	137